

## **UTAH TRANSPORTATION COMMISSION**

August 15, 2014  
Lehi, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:33 a.m. by Chairman Jeffrey D. Holt, and held in the Lehi City Council Chambers, 153 North 100 East, Lehi, Utah. The following Commissioners, staff members and others were in attendance:

Jeffrey D. Holt, Chairman	Seth Perrins, Spanish Fork City
J. Kent Millington, Vice-Chairman	Dave Goodman, Vineyard Town Council/Am. Fork
Meghan Z. Holbrook, Commissioner	David Church, Vineyard Town
Wayne K. Barlow, Commissioner	Cody Deeter, LYRB/Vineyard Town
Dannie R. McConkie, Commissioner	Jay Meacham, Pleasant Grove City Council
Naghi Zeenati, Commissioner	Steve Mumford, Eagle Mountain City
Gayle F. McKeachnie, Commissioner	David Decker, Provo City
LeAnn G. Abegglen, Commission Secretary	Carolyn Lundberg, Lindon City Council
Carlos Braceras, Executive Director	Andrew Jackson, MAG
Shane Marshall, Deputy Director	Shaun Seager, MAG
Cory Pope, Program Development Director	Wayne Bennion, WFRC
Bill Lawrence, Program Development	Kent Loosle, Mountain Point Medical Center
Bob Pelly, Program Development	Todd Jensen, HNTB
Kim Robins, Program Development	Pete Marshall, HNTB
Tracy Young, Program Development	Jim Thompson, HNTB
Randy Park, Project Development Director	Lee Davidson, SL Tribune
Jason Davis, Engineer for Operations	Bryan Mouser, Baker
Elizabeth Weight, Communications Office	Russ Youd, Horrocks
Linda Hull, Legislative and Government Affairs	Dan Isom, HMM
Rex Harris, Region One	Bob Clegg, URS
Nathan Lee, Region Two Director	Ron Clegg, PB
Teri Newell, Region Three Director	Richard Miller, Parsons
Eileen Barron, Region Three	Brett Hadley, Stanley Consultants
Craig Hancock, Region Three	Ryan Peterson, Thanksgiving Park
Rick Torgerson, Region Four Director	Michael King, Wilson & Company
Ivan Marrero, FHWA Division Administrator	Preston Stinger, Fehr & Peers
Rep. Jacob Anderegg, House of Representatives	Scot Hazard, Autumn Valley Land
Larry Ellertson, Utah County Commission	Joe Rich, Woodbury
Mayor Bert Wilson, Lehi City	Michael Smith, ACEC
Kim Struthers, Lehi City	Richard Mendenhall, WPI
Lorin Powell, Lehi City	H.G. Kunzler, Lochner
Mayor Steve Leifson, Spanish Fork City	Tracy Conti, Horrocks

### **APPROVAL OF MINUTES**

Commissioner Holbrook moved to approve the minutes of the June 12, 2014, UDOT/Commission tour, the June 13, 2014, Commission meeting, and the July 1, 2014, Special Commission conference call/meeting. Commissioner Zeenati seconded the motion, and the minutes were approved.

### **LOCAL AREA PRESENTATION BY REGION THREE**

Teri Newell, Region Three Director, talked about the challenge of growth in the county and noted that they have been meeting with Mountainlands Association of Governments (MAG) the last few

months to discuss that growth and future transportation needs in the next ten years. Shaun Seager from MAG gave a presentation on their Regional Transportation Plan (RTP), the benefits and challenges of their constrained valley, and the projection of one million people in Utah County in 2040. Growth in jobs and population means increased traffic, and by 2025, potential projects include freeways on Mountain View, 2100 North, and SR-73. They will complete their RTP in 2015, they have more than \$2 million in transportation studies, and they also support corridor preservation. Craig Hancock from Region Three reviewed two studies the region is currently working on: I-15 Corridor Study through Lehi and Payson Main Street Interchange. He also mentioned the need for a study on SR-73 from Eagle Mountain to Saratoga Springs. Brent Schvaneveldt from Region Three talked about several current and future projects in Utah County.

## **PUBLIC COMMENT**

Introductions of the Commission and staff were made, and then Chairman Holt turned the time over to Commissioner Millington for public comments. Commissioner Millington invited Mayor Bert Wilson to speak to the Commission. Mayor Wilson expressed appreciation to the Commission for coming to Lehi and seeing what's happening in the area. He distributed a handout and talked about recent and notable commercial and residential development in Lehi. He said they need help with their roads to keep up, especially on SR-92. Kim Struthers from Lehi gave a presentation regarding current growth in Lehi City and shared information on residential growth, commercial growth, projects, and area plans. Mayor Steve Leifson of Spanish Fork said he appreciated the extension of the I-15 Core project to Spanish Fork, and the continuation to Payson. He talked about upcoming development in their city, and the funds that will be spent on local connecting roads to improve traffic flow. They are looking to UDOT for preventive measures in the future, and will continue to partnership and work with UDOT. Larry Ellertson, Utah County Commission, reiterated what's been said about the tremendous growth that Utah County is experiencing. He said there will be additional road needs in the future that haven't even been talked about today, and encouraged the department to acquire land while it's still inexpensive.

Representative Jake Anderegg addressed the Commission. He said the growth in the county is fantastic, and they may have missed the 10 year projections 10 years ago. There isn't enough money for all the needs they have. He also said that the SR-92 interchange needs to be addressed. Steve Mumford from Eagle Mountain talked about the growth potential in Cedar Valley and shared data on current growth. He noted that SR-73 will need to become a freeway, and the city was approached by UDOT with a desire to preserve corridor along SR-73. Kent Loosle, Mountain Point Medical Center, talked about the new full service hospital that will be finished in nine months and will service many of the cities in the area. He also mention the need for an overpass over I-15 at 2300 West to alleviate traffic on other roadways. Andrew Bybee, Thanksgiving Park, said he would give a private sector perspective of the area, noting that they have 45 companies at one interchange, just within their park. The growth is awesome, but there is concern with the SR-92 interchange. They are working with Region Three and Lehi City to see what can be done to help. Dave Decker with Provo City expressed appreciation to UDOT, MAG and the Utah County Commission for the many projects that have been done in Provo City. He talked about the BRT project and the long term benefits of the project, but stated there are still challenges ahead. He also talked about the West Side Connector and the need for a regional airport. One goal the city has is to develop the Provo Airport into a regional airport, and they are working on recruiting regional airlines. Commissioner Millington turned the time back to Chairman Holt.

## **UDOT SCOREBOARD**

Randy Park, Project Development Director, gave the report on the construction program, and Jason Davis, Engineer for Operations, gave the report for the Safety program.

## **AREA AIRPORTS AND TRANSIT PROJECTS UPDATE**

Bill Lawrence, Program Finance Director, gave a brief update on area airports. Airports that were highlighted included Spanish Fork/Springville and Provo. He quickly reviewed the new ‘Selecting and Programming Airport Projects’ policy, and also mentioned that the Elevated Transit route between SLC to Blanding is up and running.

## **PLANNING AND PROGRAMMING**

### **2014 STIP Amendment #10**

#### **SR-37; 5100 West to SR-108 Project – Funding Transfer**

Bill Lawrence said Region One is requesting approval to transfer \$3,418,700 of Local Government funds from the SR-37; 5100 West to SR-108 project to the SR-108; SR-37 to SR-79 project. Roy Water District’s portion is \$200,000, and Weber County’s portion is \$3,218,700.

*Commissioner Barlow moved to approve the transfer of \$3,418,700 of Local Government funds from the SR-37; 5100 West to SR-108 project to the SR-108; SR-37 to SR-79 project. Commissioner McConkie seconded the motion and it was unanimously approved.*

#### **SR-108; Close 3500 West Access Project (Weber County) – Funding Addition**

Bill Lawrence said that Region One is requesting approval to add \$900,000 of Local Government funds to the SR-108; Close 3500 West Access project. This is a safety project to close this access in accordance with the SR-108 EIS Study. The additional funds from Weber County are to accommodate the realignment of 3500 West.

*Commissioner Barlow moved to approve the request to add \$900,000 of Local Government funds to the SR-108; Close 3500 West Access project. The motion was seconded by Commissioner Millington and unanimously approved.*

#### **SR-173; Redwood Road to State Street Project – Funding Adjustment and Combine Projects**

Bill Lawrence said Region Two is requesting approval to combine the SR-173; 700 West Intersection Improvements and Signal Upgrade project into the SR-173; 1900 West to I-15 project. This will move \$1.5 million in funding and scope from the HSIP into the 2015 Pavement Rehabilitation Program. Combining the two projects and increasing the funding with an additional \$1.7 million will allow the project to include additional scope for the section between I-15 and State Street. Both projects are programmed for construction in 2015. The new project description and limits will be SR-173; Redwood Road to State Street, with a total project budget of \$7.4 million.

*Commissioner Zeenati moved for approval to 1) combine the SR-173; 700 West Intersection Improvements & Signal Upgrade project into the SR-173; 1900 West to I-15 project, 2) increase the funding by an additional \$1.7 million to include the section between I-15 and State Street, 3) to cancel the SR-173; 700 West Intersection Improvements & Signal Upgrade project. Commissioner Millington seconded the motion.*

Shane Marshall, Deputy Director, noted that the motion didn't include approval of the new project description and project limits.

*Commissioner Zeenati moved to amend his motion to include approval of the new project description and project limits for the SR-173; Redwood Road to State Street project. Commissioner Millington seconded the amendment and the amended motion was unanimously approved.*

### **I-15 Northbound, 10600 South Interchange Improvement Project – Funding Addition**

Bill Lawrence said Region Two is requesting approval to add \$3.5 million of NHPP\_IM funds to the I-15 Northbound 10600 South Interchange Improvement project. Funds are available from Programming Contingency balances.

*Commissioner Holbrook moved for approval to add \$3.5 million of NHPP\_IM funds to the I-15 Northbound; 10600 South Interchange Improvement project. Commissioner Zeenati seconded the motion and it was unanimously approved.*

### **2300 East; I-80 to 3900 South, Phase 1, Salt Lake County Project – Funding Addition**

Bill Lawrence said Region Two is requesting approval to add \$1,003,765 of Local Government funds to the 2300 East; I-80 to 3900 South, Phase 1, Salt Lake County project. The additional funds will cover overages and beautification not covered by federal dollars.

*Commissioner Holbrook moved to approve adding \$1,003,765 of Local Government funds to the 2300 East; I-80 to 3900 South, Phase 1, Salt Lake County project. The motion was seconded by Commissioner Barlow and approved unanimously.*

### **6200 South & 2300 East Intersection Project – Combine Projects**

Bill Lawrence said Region Two and WFRC are combining two Holladay City projects – 6200 South & 2300 East Intersection project into the 6200 South and Holladay Boulevard project. Both projects are in the same area and it would be less intrusive to the traveling public to have just one project. Mr. Lawrence noted that this is for information only, as both scopes of work are being completed within the given funding programmed but as one project

### **Laney Avenue to Murray-Holladay Road Project – Cancel Project**

Bill Lawrence said Region Two is requesting, on behalf of Holladay City, to cancel the Laney Avenue to Murray-Holladay Road project. When funding was approved for the project, it was supported by the community. Since then, there have been significant property ownership changes and the new property owners do not support the original project. The Transportation, Community and

System Preservation (TCSP) funds were grant monies specific to this project and cannot be transferred to another project, so they will be returned to FHWA.

*Commissioner Zeenati moved to cancel the Laney Avenue to Murray-Holladay Road project, as requested. Commissioner Barlow seconded the motion and it was unanimously approved.*

#### **SR-92 at Center Street in Lehi Project - Add to STIP**

Bill Lawrence said the 2013 Legislature authorized the Governor's Office of Economic Development (GOED) to program funds from TIF for projects that have significant economic development impact within the state. UDOT recommends that the remaining funds of \$3,122,000 that were set aside be programmed to design and construct a project at SR-92 and Center Street in Lehi. This project would address a need for improved access to a significant economic development on the north side of SR-92. The need for improved access was identified during the construction of the SR-92 project. At that time, the development added a betterment to the project of \$280,000 to lengthen the Express Lane structure over Center Street. This project will develop a solution that takes advantage of this investment. At this time, the scope of the project is undefined. Teri Newell noted that she expects to have a concept in place in the next three to six months, they are working with three different concepts, and are trying to see what works for everyone involved. Commissioner Holbrook asked that a representative from GOED report to the Commission on this when it's ready.

*Commissioner Millington moved to approve adding \$3,122,000 for the SR-92 at Center Street project to the STIP. The scope of the project will be developed with input from Lehi City and GOED, and be submitted to the Commission for final action to prioritize the funds at a future date. Commissioner Zeenati seconded the motion and it was unanimously approved.*

#### **US-89; Ephraim Main Street Project – Combine Projects**

Bill Lawrence said that Region Four would like to combine two projects – US-89; Ephraim Main Street project and US-89; Ephraim to Pigeon Hollow project. They are contiguous projects on US-89 that are scheduled to be delivered and advertised in the same fiscal year. This will combine a choke point project and a purple book project. The new project value will be \$5,361,433.75, and will be advertised by February 2015.

*Commissioner Zeenati moved to approve 1) combining the US-89; Ephraim Main Street project's scope and funding with the US-89; Ephraim to Pigeon Hollow project's scope and funding, and 2) removing the US-89; Ephraim Main Street project and funding from the 2012 & 2013 Pavement Rehabilitation Program in the amount of \$1,850,000. The motion was seconded by Commissioner Barlow and unanimously approved.*

#### **I-70; East Cisco to Westwater Project – Funding Addition**

Bill Lawrence said Region Four and the Bridge group are requesting approval to transfer \$582,000 of State Bridge funds from the 2015 Statewide Bridge Preventive Maintenance Program to the I-70; East Cisco to Westwater project. The funding would provide for waterproofing membranes and asphalt overlays of four structures on I-70 between Cisco and Westwater.

*Commissioner McConkie moved to approve the transfer of \$582,000 of State Bridge funds from the 2015 Statewide Bridge Preventive Maintenance Program to the I-70; East Cisco to Westwater project. Commissioner Holbrook seconded the motion and it was unanimously approved.*

#### **I-70; Yellowcat to West Cisco Project – Funding Addition**

Bill Lawrence said Region Four requests approval to increase funding on the I-70; Yellowcat to West Cisco project by \$750,000 to allow for change orders on the project. This will provide for the removal of rotomill tailings from the shoulders by pushing them to the toe of slope to let the subgrade and sub-base drain and dry out to re-establish base strength. Funding is available from Region 4's Deobligation funds. Rick Torgerson, Region Four Director, distributed photos and provided further explanation of the situation.

*Commissioner Zeenati moved to approve adding \$750,000 of NHPP\_IM funds to the I-70; Yellowcat to West Cisco project. The motion was seconded by Commissioner Barlow and unanimously approved.*

#### **2015-2020 DRAFT STIP**

##### **Approval to Send to FHWA/FTA for Review and Approval**

A copy of the draft STIP was distributed and Bill Lawrence stated that the 2015-2020 Draft STIP has gone out for public comment. No comments were received, and they are now seeing approval to send the draft STIP to FHWA and FTA for review and approval. There was additional discussion regarding the challenges of communicating to the public what the STIP is and receiving public comments.

*Commissioner Barlow moved to approve submitting the FY 2015-2020 Draft STIP to FHWA and FTA for review and approval. The motion was seconded by Commissioner McConkie and unanimously approved.*

#### **State Infrastructure Bank – Vineyard City Loan Extension Request**

Bill Lawrence explained what the State Infrastructure Bank (SIB) guidelines state regarding a non-executed loan that has been approved by the Commission. He said that an SIB loan was requested and granted by the Commission to Vineyard Town for \$16.150 million on July 19, 2013. That SIB loan was non-executed in those six months and was reviewed and extended for six months at the February 14, 2014 Commission meeting. The SIB loan is still non-executed and is being brought back again for review and for another six month extension. Mr. Lawrence reviewed the SIB balance sheet and then referred to the letter provided by Vineyard Town and said, in regards to the completion of the rail spur appraisal and finalizing the purchase price of the spur from UP, the letter states, 'It is anticipated that this will occur in August or September. After the agreement is executed, the Town will need funds to purchase the rail spur.' Two representatives from Vineyard Town, David Church and Cody Deeter, spoke to the item and explained where they are in the negotiations with Union Pacific to purchase and move the rail spur. They also answered questions from the Commission.

*Commissioner Millington made a motion to approve extending Vineyard Town's SIB loan request for another six months. It was seconded by Commissioner McConkie and unanimously approved.*

## **HIGHWAY TRUST FUND UPDATE**

Linda Hull, Legislative and Government Affairs Director, distributed a handout and provided an update on the status of the Highway Trust Fund. She explained how the Trust Fund got to the point of running out of money and what impacts the eight month extension will have on Utah and other states. There was extensive discussion on this item.

## **REVIEW CAPACITY PROGRAM**

Cory Pope, Program Development Director, reminded the Commission of what Senator Harper suggested at the April Commission meeting, which was to consider gaps in the transportation system, as they travel around the state, which might be eligible for a bonding program that could possibly be proposed during the 2015 Legislative Session. He distributed a handout and said the department has attempted to put together a statewide list of what are considered to be the highest priority projects in the Long Range Plan. It's not a comprehensive list, as there are many projects not included on this list, but it's being presented to the Commission as an opportunity to respond to Senator Harper. Chairman Holt asked if this was a request to the Department or the Commission. If it was to the Commission, then they have failed to do what was asked. This document is from the staff, not the Commission, and it's the first time the Commission has seen this list. Director Carlos Braceras commented that this is only an illustrative list, requested by Senator Harper, for a potential bonding program that he is considering. And, the selection of projects by the Commission would come after any bonding authorization. Mr. Pope noted that the motion being suggested was 'to recognize the list as a framework for future project consideration and prioritization, leaving some flexibility'. Commissioner McKeachnie commented that he doesn't think this is a statewide list. There are only projects from five or six of the 29 counties in the state, and it would have a hard time passing through the Legislature. Director Braceras stated that if the Commission is not comfortable taking an action, they should feel free to not take any action on it today. Chairman Holt expressed his concerns, and Commissioner Holbrook said she wouldn't vote for a formal list at this time. There was discussion regarding what direction to take in response to Senator Harper. Commissioner Barlow agreed with Commissioner Millington's suggestion of responding to the Senator and saying the Commission does look at funding gaps, they are prepared to move forward, they have a time tested way to prioritize projects, they have a prioritized list, and here is the Long Range Plan.

Chairman Holt asked if anyone was willing to make a motion. There was no motion made. Chairman Holt said he thinks the intent is understood.

## **INFORMATIONAL ITEMS**

### **FHWA Report**

Ivan Marrero, Division Administrator for FHWA, reported on some of the grants UDOT has received the last couple of weeks. He also mentioned the Every Day Counts Regional Summit that will be held in Phoenix in October.

### **Commission Committee Assignments/Reports**

Commissioner Zeenati reported that the next DTEC meeting is on August 20<sup>th</sup>. Commissioner Barlow noted that the Corridor Preservation Advisory Committee meeting was cancelled for this month,

but he did attend the Ropeway Safety Committee meeting in July. Commissioner Millington reported on the MAG meeting. Commissioner McKeachnie said his first JHC meeting is in September, and he's been asked to speak. Commissioner McConkie reported on the UTA Board meetings he's attended, and said he'll be attending Regional Growth and TransCom next week. Commissioner Holbrook said her committee didn't meet in July, and Chairman Holt said he was unable to attend the CIB meeting, but reported on the information he received after the meeting.

### **Upcoming Transportation Commission Meetings**

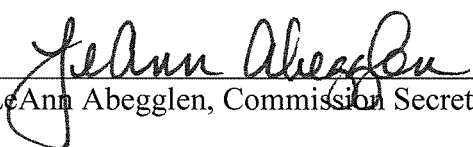
The next regular Utah Transportation Commission meeting is scheduled for Friday, September 12, 2014, in Salt Lake City, Utah. The following meeting dates have been scheduled:

October 9-10, 2014 – Bountiful

November 13-14, 2014 – Price

December 5, 2014 – Salt Lake City

The meeting adjourned at 12:18 p.m.

  
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LeAnn Abegglen, Commission Secretary